

ZANZIBAR PROTECTORATE

COMMISSION OF INQUIRY INTO CIVIL DISTURBANCES
ON 1ST JUNE, 1961 AND SUCCEEDING DAYS.

[Proceedings]

The Legislative Council Chamber, Zanzibar

before

SIR STAFFORD FOSTER-SUTTON, K.B.E., C.M.G., Q.C. (Chairman)
SIR VINCENT TEWSON, C.B.E., M.C.
C.A. GROSSMITH, ESQ., C.M.G., O.B.E.

Commencing on Monday, 25th September, 1961

ELEVENTH DAY

Friday, 6th October, 1961.

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Note taken by Treasury Reporter

## APPEARANCES

## For the Government:

The Attorney General (Mr. P. N. Dalton)
Mr. B.A.G. Target (Crown Counsel)
Mr. W. Dourado (Crown Counsel)

## For the Zanzibar Nationalist Party and the Zanzibar and Pemba Peoples! Party:

Mr. Fraser-Murray Mr. S.H.M. Kanji

## For the Afro-Shirazi Party:

Mr. K. S. Talati Mr. B. E. Kwaw-Swanzy. A. I do not think that the squatter affair could be described as having contributed to the disturbances, although I must say that the relations between the landlords and the squatters - or rather the deterioration of some of the relationships between some landlords and some squatters, has contributed to a certain amount of misunderstanding, but I wouldn't say to the point of being regarded as a contributory cause of the disturbances.

After all, Sir, there are thousands and thousands of squatters in Zansibar and in Pemba and if there have been misunderstandingsit could only have been comparatively very few, which would happen at any time, although the normal causes of misunderstanding between landlords and equatters may be numerous. Occasionally you get a bad landlord.

CHAIRMAN: Yes, I think we understand that.

SHEIKH ALI MUHSIN: I think those that could have been described as having any political significance are negligible and were the result of some misunderstanding on the part of some squatters taking too seriously the views that have been expressed that they could enter into anybody's plantation and cultivate without anybody's permission.

CHAIRMAN: Am I right in assuming that your answer is intended to convey: that having regard to the very large number of squatters, you say many thousands, the number of disputes that arose as a result of the incidents that we have heard about were so few as to make no impact on the country as a whole?

- A. That is so.
- Q. That they may have been more numerous than the troubles which normally arise between landlords and squatters, but not significantly more.
- A. The unfortunate thing is that in the last few years anything that would happen between any two individuals the first thing a man would ask was whether a man would belong to this party or that party, but it was not everything that was being tried to be made into a political issue and the political leaders would take one side and the other politicians might take the other side. Instead of being a normal case which might go to a District Court or the headman would settle, each one would get supporters and so turn a harmless case usually settled at a village level into a political matter and get publicity in the cheap type of Press as being political. Making a mountain out of a molehill. I have myself enquired of the rural District Commissioner who had to deal with all these cases and asked him how many were political evictions done for political ends and he has said that as far as he knew, there were only two allegations in which the squatters actually said that they had been evicted as the landlord wanted them to join his party and the landlord replied "This is not true, bring witnesses and no evidence was forthcoming." But those were the allegations. Normally all the cases were normal cases where misunderstanding could arise either with the landlord insisting which perhaps he did not do before a certain speech was made

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insisting he should issue written permission that either the squatter should enter the land or expand his field or build a new He would insist on that. Those were normal cases, all that the squatter would insist upon would insult the landlord. instance, normally it is understood that the squatter is allowed complete freedom to cultivate within the plantation, but usually the plantation owner would have his young plants in the field at the same time, young permanent trees like coconut, cloves and citrus and would expect the cultivator, while he is cultivating his field, that he should keep these trees clean. Now it sometimes happens that the cultivator cultivates his field and deliberately leaves weeds around particular trees, or would throw all the rubbish there and make it a dump-heap instead of clean, and the landlord might come and say "you are spoiling my trees" or a cultivator might cultivate his field when he harvests his crop, he cuts down the leaves from the young coconut plants in order to make baskets. Now that would infuriate the landlord. That type of thing. These are the normal things that happen and if anyone could go into any plantation today he would find that there are literally hundreds of squatters on any plantation who are members of the A.S.P., exercising their political rights. They have no trouble at all and are living quite happily with the landlord. For every 20 or 30 of them, you might have heard of a single case, if any, where there has been some litigation between landlord and the squatter.

MR. KANJI: Now, you refer to a certain speech that was made and you said that after that speech the troubles between landlord and squatter began to rise in number.

A. This was reported to have been made by Sheikh Abeid
Karume at Machuii. It was alleged that the land belonged to the
squatters and their plantation owner only owned the trees, and anybody

could enter into anybody's land and cultivate in any way he liked and do anything he liked, but the land belonged to the squatter and not the plantation owner.

Q. Now, we come to another cause which it has been stated was a contributory factor to the disturbances and that is the name of the Sultan in national affairs. Could you tell us something about that.

A. It is true, Sir, that from the very beginning the Nationalist Party identified itself with loyalty to the throne. That is a cardinal point in our constitution and also that only nationalists of Zanzibar - that means His Highness's subjects - are eligible for membership into the Party, which is perhaps not a point that is insisted upon by our rival party. I have never seen the constitution, but in practice they do not stick to that. We insist on that and identifying ourselves to Zanzibar. We are fanatically Zanzibaris, Sir, and one of our cardinal points is to regard His Highness the Sultan as the symbol of unity of the people of Zanzibar and as a rallying point for the people of Zanzibar, which is traditional in Zanzibar whenever there has been misunderstanding between the people. He has been the greatest unifying factor, just as in the United Kingdom and in the past the British Empire and later the Commonwealth, the Queen and the Monarchy. As far as the use of the national flag is concerned, we regard it as the national flag of Zanzibar. may call it His Highness's flag, it is the Zanzibar Flag. are subjects of His Highness, the Sultan, and you may call it the national flag or his own flag. There is no difference, though strictly speaking, His Highness has his own monogram that symbolises His Highness the Sultan or the Royal Family. We do not use that. In fact the monogram of our party in Arabic was originally rather

like His Highness's monogram and we left that out and used another type of scrawl which is quite different so that there should be no confusion, even when an illiterate sees it, it is not confusing even though he does not know Arabic. We are fanatical believers in constitutional monarchy, in keeping away His Highness's name and that of the Royal Family from any controversial politics except when the need for unity or bringing the people together is concerned - then we would. If there is conflict, the people are used to going to the Sultan as the last authority to bring the people together when everything else fails, and the use of the National Flag has never been frowned upon by anybody who is sensible, I should say. It is part of identifying ourselves with Zanzibar nationality just as the Union Jack or the Stars and Stripes are for the countries concerned. We are a patriotic movement.

Q. Now you remember there has been some allegation that a certain section of your party does not follow the policy of the party and particular reference has been made in connection with how you reconcile the policy of that section with the policy that you have a constitutional monarchy. Can you first of all tell us whether there is any section of your policy which does not follow the policy of the party?

A. Not to my knowledge, Sir. I do not know any section of our party. We have the main party which is the Z.N.P. and we have a women's section and the Y.O.U. which is the youth section of our party and I am not aware of any of these following a policy which is different from the main policy of the party.

Of course, the women's activities may be slightly different from

Q. Could you give us some examples?

A. Well, they have debating societies, organised lectures, they organise dramatics, and a film-show every Friday. They borrow films from the United Kingdom Information Office and the United States Information Office and the Zanzibar Information Office, etc. and other consulates in East Africa which lend them films, mostly educational films, and they work together with the Welfare Section of the Z.N.P. in taking care of the sick, taking them to the hospital; they have a rest home where the sick can stay from the rural parts of Zanzibar, particularily distant ones who have to attend hospital regularly and they organise blood donors.

Q. Did Y.O.U. run any educational establishment?

CHAIRMAN: The witness has already said so. He has given an outline of the cultural activities. He has given several examples of it. Do you mean schools?

A. Yes, Sir, the Party organised these schools. and the youths are the teachers for these numerous schools. Every branch of ours is a school, every branch is built as a class-room and one our fundamentals when we enrol a member is a question whether he is literate or not and in what language. The main idea is to stamp out illiteracy and we organise these classes and have about 8000 pupils attending these literacy classes in our 120 branches they are open to all - some are actually members of the A.S.P. I must say in some areas there are more A.S.P. members attending than Nationalist members and the youths

- 15 -Cross-examined by MR. KWAW-SWANZY. MR. SWANZY: Sir, I was going to make an application that for the first time in this inquiry some very serious matters have been raised, and it might be a good idea and a help to the Inquiry if counsel were given the opportunity of seeing the record, to see precisely what has been said before counsel cross-examines. CHAIRMAN: I do not think we can agree to that. There are two of you, and one of you has been able to take notes while the other was on his feet; if we were to conduct the Inquiry like that as you well know, we would never get anywhere. MR. SWANZY: I asked that because much more latitude is allowed here than normal. Now, Sheikh Ali Muhsin, do I understand you to say the causes of the June disturbances are as follows: first, failure to prevent racial speeches - is that correct? A. Yes, Sir. Second, absence of immigration control - correct? Yes, Sir. Thirdy wrong policy in the recruitment of the police force? Yes. Fourth, absence of proper security arrangements? A. Yes. Would you agree that these are very serious allegations against the Government? A. They are truths, Sir, not allegations. Q. You say they are true? A. They are truths. Q. Do you realise these are serious matters - very serious matters? A. Yes, Sir; I know this inquiry is a serious inquiry.

- 18 -Since the age of 16 you have been uncertain of your race? Uncertain of the race of anybody. Do you hold a valid passport? Yes, Sir. A. Did you have to fill in a form to obtain that passport? Q. That is so. There is a provision for race in that form? A. No, Sir. You are a Minister of the present Government? Yes, Sir. A. Q. You are the Minister for Education? A. Yes, Sir. Is it true or is it not true that admission to the schools provides for filling in a form what race you belong to? A. There used to be those forms, but instructions have been issued to remove the question of race. Q. Have they been removed? A. I do not know, but insturctions had been sent to all the headmasters and principals that they should remove the question of race, because it was immaterial. Q. Have you ever belonged to the Indian Association? A. No, Sir. Q. Have you ever belonged to the African Association? No, Sir. A. Have you ever belonged to the Shirazi Association? No, Sir. You have belonged to the Arab Association? A. Yes. Were you an Executive member? Q. Yes.

Q. How long does he have to live here to be known so?

That is to say, how long does the name Manga Arab take to go away?

When a person is known as a Manga Arab, how long is it before he ceases to be known as that?

A. It very much depends upon the acclimatisation. Some people take a shorter time to adapt themselves, and others take longer. It is the same question with what we call a mainlander African, Mtu wa Bara.

CHAIRMAN: Does it depend on his acceptance by the people of the community in which he lives?

A. That is so, Sir.

MR. SWANZY: And how long would it take a mainland African to achieve the same end?

- different from lives lived by the people of Zanzibar, he will always, even if he lives 50 or 60 years, he will still be called "mainlander". If his accent is foreign, if he lives tribally as he did previously, he will still continue to be called a man of the mainland; but if adapts himself quickly enough people tend to forget, and they regard him as one of them, in the same way as a foreign arab.
- Q. Do I understand you to say therefore that even if a person is the subject of His Highness, he may be described as a mainland African?
- A. If he naturalises himself locally he is a Zanzibari, and a Manga Arab, if he naturalises after staying the normal period, he is a Zanzibari; but people will still call him a Manga, and a mainlander they would still call a mainlander.
- Q. And people would be wrong, would they not, to describe him as a mainlander and therefore a foreigner?

- 21 -A That is so. Now may I ask you your full name? Ali Muhsin - or Ali Muhsin Barwani, or several other things. Q. Barwani is a distinguishing name of the clan? 1. Yes. The clan springs from Arabia? Q. A. Originally, yes. Would you agree therefore that originally you could be said to be a descendant of an Arab? That is so. It would be proper then, in the terminology of Zanzibar, to be known as an Arab? I am also a descendant of an African, so it depends. I believe you are aware of the legal position in Islamic law that you take to the race of your father? Under the Islamic law there is no provision for race. In fact it is frowned upon by the Islamic law, and the Prophet explicitly said "Whoever adheres to racialism is not a Muslim". And under Islamic law do you take to the nationality of the father? There is no nationality under Islamic law. A. And under Zanzibar law, do you take after your father? Q. A Under the Zanzibar law, it is the fact of being born in the country: that is the law. Is it right the father or mother should be naming a child? Q. My recently-born child has been named by my wife, Sir. Q. Is it the usual custom? No, Sir. A What is the usual custom? Q.

- 22 -There is no usual custom: it depends on how you agree among yourselves, perhaps an uncle calls it and perhaps the grandmother or grandfather gives the name. It is immaterial. Some time in 1957 you contributed to a debate in the Logislative Council Chambor here affecting the position of an illegitimate child, do you romember? The treatment of an illegitimate child, the responsibility of what you called the so-called father - do you remember? A. I do not remember. Perhaps you could refresh my memory. Porhaps during the course of this cross-examination you will have an opportunity of remembering. Now the Zanzibar Nationalist Party, according to you, is supposed to frown on racialism and communism A Yos, Sir. Would you agree with me that that pre-supposes the oxistence of racialism and communism? 1. Oh, Yes, Sir. And that is why you are trying to remove these things? Yos, Sir. You would agree with me that it is a fact that Zanzibar is a multi-racial community? A. Yes, Sir. And these races included arabs, Africans, Asians, Europeans and others? 40 Yos, Sir. Did I hear you correctly to say that the Zanzibar Nationalist Party was formed by the poor of Zanzibar? A. Yes, Sir. Did I hear you say it was formed also for the peasants of Q. Zanzibar? A. Yes, Sir. Q. And invited you to lead it? They invited me to join but not to lead. A.

- Q. And are you poor at present ?
- A. I am an intellectual.

CHAIRMAN: Would you, if you can, answer yes or no ?

- A. Yes, Sir.
- Q. What is your definition of a poor man?
- A. A poor man is a relative term, and it depends, but I used the word poor in general terms, and it is difficult to describe it a man who cannot get sufficient, I think, is a poor man.
- Q. At the time your Party was formed, was there any other type of person who could be described in any other way but poor?
  - A. I beg your pardon ?

MR. KWAW-SWANZY: In Zanzibar at the time you formed your Nationalist Party ...

CHAIRMAN: He does not say he formed it.

MR. KWAW-SWANZY: At the time the Nationalist Party was formed, was there any other type of person who could be described in any other way but poor?

- A. Oh, yes, Sir.
- Q. Could they be described as well off?
- A. They could be described as well off.
- Q. Could they be described as rich?
- A. Some, yes.
- Q. The formation of the Party was to fight for the interests of the poor and the peasant?
- A. It was the interests of everybody, including the peasant and the poor. It was not a Labour Party, it was a Nationalist Party, which would comprise everybody of all classes.
  - Q. But it was formed in the interests of the poor ?

- 24 -A. In the interests of the people of Zanzibar, which included the rich. Q. Would you then like to change what you said yesterday, that it was formed for the poor ? A. No, Sir, I said it was founded by the poor and the peasants, To cover their own interests ? A. For their own interests and for the interests of the country as a whole. Q. That pre-supposes there was some other section with whom they did not see eye to eye? A. Yes, Sir. When you start a movement, that is natural. Q. At the time you joined that party, political consciousness was very low in Zanzibar ? A. That is true. Q. You considered it one of your duties to let as many as possible hear the light, as far as political consciousness was concerned? A. That is true. Q. Am I right in saying that more than anybody else in Zanzibar you have contributed much in making it possible for more people to struggle for the independence of Zanzibar A. Yes, Sir Q. But for you, fewer people would be now in the struggle for Zanzibar independence ? A. I do not know: I cannot give myself such praise. But for the activities of the Nationalist Party, I should say so. Q. Of which you are the leader? A. Of which I am regarded as the loader. Q. Now would you agree with me that until you joined the Nationalist Party the political consciousness was not as high as it has been since you joined ?

- 26 -Government was the failure on the part of the Government to grant what the Arab Association wanted ? A. Constitutional development. The failure on the part of the Government to grant constitutional development ? - A. Yes. That is why you boycotted? - A. Yes. You have been a member of the Legislative Council on and off, I think I hear you say yesterday? 4. Yes. Where you a member/before the General Elections ? Q. A. Yes, Sir. As representing what section of the community ? Q. I was nominated by the Arab Association. Did you stand as candidate for the elections in 1957? Q. 1. Yos, Sir. Against whom ? Q. 1. Against Shoikh Aboid Karume. Do you romember polling about 918 votes ? Q. 1. Yes. Q. And how many voted were there for Sheikh Abeid Karume ? A. I do not remember. Q. About 3,000? 1. Yes, I believe you. Q. So you lost the election ? \_ A. Yos. You advocated constitutional development, and lost the Q. election? 1. That is so. Thereafter you were neminated by the Government as a momber of the Legislative Council: Yes.

- 27 -How long did you serve on that Legislative Council ? 0,0 I served till December, 1958. In fact the last one you attended was 13th December, 1957? Q. I am not quite sure, Sir, but I resigned - it could not 1. be: I resigned in, I think, 1959. I am not quite sure because I romember to have resigned - no in 1958 definitely, because in March it was after my trip to Ghana, when I came back. Q. Your trip to Chana was in 1958 ? March, 1958, to attend the anniversary of their independence, Q. Now I said the last meeting you attended was on 13th December, 1957 ? That is quito possible. ile Thereafter you did not attend any more meetings and you formally resigned in 1958 ? It is not that I did not attend because I was boycotting or anything; I do not know, but I was an active member of the Legislativo Council until I resigned. There was no question of leaving the seats, or anything like that, if that is the impression. Q. Can you tell the Commissioners why you resigned ? I gave my reason to His Excellency the British Resident when I resigned. I told His Excellency after returning after being away for a long time - longer perhaps than is normal without informing of the period I was going to resign. He showed his displeasure and I resigned for that reason, and also primarily which I made clear in my letter of resignation - that I wanted to devote more time to the work of the Party. Q. Of the Nationalist Party ? That is it. His Excellency made it clear, or rather the Chief Secretary made it clear on behalf of His Excellency, that His Excellency was not displeased with the fact of my going to Ghana

- 28 and Egypt but that I did not comply with the normal rule or regulation -I did not know - of informing him and asking for permission. But in fact you resigned in order to devote more time to the Party ? Yes, Sir; and I would make it clear I think it was because I was a member of the Executive Council that His Excellency rightly considered it unjustifiable as a member of the Government. It is usual to ask for leave of absence ? Yes, it is usual, and His Excollency was right. MR. KWAW-SWANZY: While you were still a member of the Legislative Council, you had occasion to be disappointed with your colleagues in their attitudes towards the struggle for the independence of Zanzibar, did you not ? I do not know what you mean by disappointed. Q. You did not get that help which you expected of your colleagues in the struggle for independence for Zanzibar ? "Colleagues" as members of the Legislative Council in goneral ? Q. Yos. The majority of them - I do not know whother I should say majority - but some of them, yes, were not in favour of what they regarded as rapid constitutional development and which I thought was the right speed at which we should march. Q. And you slowly became convinced that the Legislative Council was not an effective machinery for the acceptance of constitutional development ? A. Yes, Sir. Q. You considered that it would be better to organise the country as a whole, even if it is outside the Legislative Council ?

- 31 -A. It is the lack of political consciousness on the part of certain sections of the people that has brought about these disturbances. I am much obliged: because of the growth of this political consciousness in the minds of some people, these people who were politically conscious would consider their politics seriously ? A. Those who were politically conscious ? Yes. - A. Yes, Sir. Q. Q. So seriously that politics would form part of their lives ? Yes, Sir. Q. Politics will creep into their relations ? So serious that they will do everything to prevent their politics being interfered with by any petty differences and petty racial attitudos. But so serious that they would consider anybody who did not see eye to eye with them as an enemy ? A. No, Sir, so serious that they could not allow anything, including violence, to drive them away from their goal of what they consider to be the most important thing, which is independence and constitutional development. And putting no obstacles in their way ? They would not allow themselves, Sir, to be dissuaded from their goal even if they were killed. They would be prepared to lay down their lives to achieve what they wanted ? Yes, they would be prepared to lay down their lives to " achieve what they wanted. To shod thoir blood to achieve the objective ? Yes, Sir, to allow their blood to be shed by others, if that sacrifice would achieve them the independence they wanted. To crush any opponent in their way ? Q. A. Not to crush, Sir. Q. By laying down their lives ? 1. That is so. Would you agree with me that anybody who played an active part in developing this political consciousness would have contributed to the causes of the recent disturbances ? 1. No, Sir, on the contrary.

- 33 -Q. You would agree with me, would you not, that the constant harping of forces of reaction as applied to your political opponents would be provocative ? A. It would certainly annoy them; that is politics, Sir. Q. It would annoy them ? Yes. You would call that politics ? Yes, Sir. Would you agree that this would lead to inflaming of tempers ? A. If they were normal human beings who understand the ordinary rules of politics they would not, unless we excuse them as being below the normal standards of human beings. Q. You would agree with me, would you not, that the African sections of Zanzibar have had the least opportunity for education ? A. That is true. Q. You would agree with me that on the whole members of the Arab section are more highly educated than the Africans section ? A. I should say proportionately yes. Q. You would agree with me that Ngambo is the worst crowded spot of Zanzibar ? A. Yes. Q. You would agree with me that the majority of the people living there are Africans ? A. Yos, Sir. Q. You would agree with me that your answer to me that unless they were of intelligence below the avorage then your speeches would have no effect on them ? A. My speeches ? Q. Unless your political opponents were of intelligence

- 34 bolow the average your speeches might only annoy but would not load to any other trouble ? A. Unless they were below average our speeches would only annoy thom. Q. That is what you said ? A. That is true. Q. In this case did you believe your political opponents were in fact below your average ? A. No, Sir. We were of the same average. Q. In oducation ? A. In education and everything. Q. Do you remember in 1957 during your campaign referring to somebody as a boat boy? A. Who referred to what ? Q. You in your campaign referring to your opponent as a boat boyi? A. Mo? Q. Are you surprised to hear me say this ? A. This is the first time I have heard it. Q. Do you remember after the elections saying that these people have put a boat boy in and they did not see the light? A. No, Sir, I do not remember. Q. Do you happen to know who was in the opposition party? A. If I may say so the only time I was disappointed was to see Sheikh Abeid Karume this time describing himself as a landlord when he was nominated as a candidate instead of a boat boy which I thought was more dignified. Q. Being a boat boy is more dignified than being a landlord ? A. Definitely, Sir, particularly for a politician struggling as he is struggling. I would not, Sir, describe my

- 35 political opponent as a boat boy because that would be at a disadvantage particularly when we are appealing to the workers. Q. You would describe him as a landlord ? A. Yes, Sir. I would describe him as a rich landlord. He is not a worker like yourselves. If I were to try to belittle his position. Q. In fact you were a landlord ? A. No, Sir. I do not own a square inch of land. When you left the Government service one of your first objectives was to manage the estates of your family ? A. Of anybody who wanted to pay me a commission, Sir. You wore an overseer ? If you like to put it like that. You were the agent of landlords ? Q. No, Sir. I was an employee of landlords. And you sometimes found it necessary to evict squatters? A. No, Sir. Q. It nover became necessary? A. I have nover evicted any squatter. Q. The position which was brought about by the elections of January, 1957 indicated to you that you had to work harder than you did before ? Q. You had to educate the people more regularly politically than you had done before ? A. Yes, Sir. Q. And the development and objective of your Party was to reach people even in the rural areas ? A. Yos. Q. You succeeded ? A. Admirably.

- 37 -What was the membership of the Legislative Council ? Q. Twenty-two elected members. Q. What was the membership of the Council altogether ? A. Thirty. And you had eleven out of thirty, you mean ? A. We had eleven out of twenty-two elected members, that was the important figure. The nominated members were not considered to be of any consideration in the formation of a Government. Q. When were you first told this ? A. That is the Constitution, Sir. Q. Where were you first told this ? Have you read it from the Constitution ? A. Yes, Sir. Q. What does the Constitution say on that matter ? A. It is any Party which has won a majority of seats. I am not quoting the exact words. CHAIRMAN: That is the way you construe it ? A. Yes. Any group or party which can assure His Excellency the British Resident that it can command the majority. Q. Of elected members ? A. Of elected members then it can form a Government. Q. That is your construction ? A. That is my construction and I think it is what I understand also to be the Constitutional set-up. MR. KWAW-SWANZY: (Document passed to witness) You are looking at the Council's Docree as amended in 1960? A. Yes. Q. Section 9 (3) (a)? A. Yos. Q. What does it read ?

- 39 -Q. So you do not know much about it? A. No, Sir, but I was closely connected with it. Q. Much obliged to you. Did it ever come to your knowledge that the Afro-Shirazi Party had written pointing out that a majority refers only to majority of the Council as a whole ? A. They regarded themselves ? Q. Have you ever heard that they wrote to the Resident pointing out that the majority is a majority of the Council as a whole ? A. Yes, Sir. Q. Have you heard about that ? A. The Afro-Shirazis never commanded a majority. 4. Have you heard they wrote to the Resident pointing that out? A. I know they went all the way to Ghana. Q. You know about that ? A. I know about that. Q. You disagree with that contention? A. Completely. 4. So you were not disappointed at the inability of any Party to form a Government in January, 1961 ? A. I was not disappointed ? 4. You and your Party were not disappointed at the inability to form a Government ? A. Wo certainly were, Sir. Wo wanted to form a Government ourselves. 4. As far as you were concerned you had lost the election ? A. No, we were eleven, Sir. G. You told me you had nine seats? A. Nine scats Nationalist Party and two scats. In our Legislative Council or in any Parliament parties are not material.

- 41 -CHAIRMAN: The witness has never said that the British Resident told him that he was unable to form a Government. He informed the British Resident that he was unable to form a Government because he could not command a majority of the elocted members. MR. KWAW-SWANZY: You know at a time when the Afro-Shirazi Party felt that they could command a majority of the Council ? A. Yes, Sir. Q. That if they were given a chance they could form a Government? A. If they were given a chance they could not form a Government, they did not command a majority. Q. As a result of this inability to form a Government a coalition Government was arranged ? A. Yos. G. It was decided to go to elections for the second time ? A. Yes. Q. Do you romember any agreement being made as to the division or re-division of constituencies ? A. Yes, Sir. C. In 1957 you stood in the Ngambo constituency against Shoikh Aboid Karume ? A. Yos. Q. You lost ? In 1961, January, whore did you stand ? A. Malindi constituency. Q. That is Stone Town North ? A. Yes. G. That constituency was not in existence in 1957 ? A. Not as a separate constituency. It was a part of another constituency. Nor did Jangombo oxist in 1957. . That seat was created in your interest, am I right to say that ? A. No, Sir, you are wrong.

- 43 -Q. There was a suggestion that the seats should be increased to twenty-three ? A. Yes, Sir. Q. You supported that suggestion ? A. Yes, Sir. Do you happen to know that there were others who objected to that suggestion ? A. Yes, there were others who wanted to go back. Q. There were others who said if we have to make a change let us go back to the recommendation of Sir Hilary Blood ? A. Yes, which was a retrograde step. CHAIRMAN: Which was twenty-one elected members ? MR. KWAW-SWANZY: You would agree with me that if Sir Hilary Blood's recommendation had been accepted as it was there would have been no tie ? A. Quite possibly, Sir. And that is why to reduce the possibility this proposition of increasing one more seat was not expected to be a definite solution but it might reduce the chances of grouping. In any set-up you might as well get one Independent or an odd number being independent and still have left two main parties of equal seats. It was supposed to be a final and definite attempt at a solution. CHAIRMAN: It reduced the possibility of a stalemate? A. Yes, Sir. MR. KWAW-SWANZY: What was the reason for the creation of the extra seat in Stone Town in 1961 ? This was there in 1961. Q. I mean January, 1961 ? A. It was there. What was the reason for creating an extra seat Q.

- 44 for the election of January, 1961 ? The creation of an extra seat ? Q. . A. The argument that was put forward - this was if they were divided they would be two small constituencies. The argument which was put forward was that Stone Town contained the greatest number of people; it was the centre of business, the centre of the professions and so on. Those were the reasons that were put forward, I think, by the Indian National Association, and the Muslim Association. Those who spoke in favour of increasing the seats in the Stone Town. Q. Would I be right in saying that one of the reasons was the commercial importance of Stone Town? A. That is what I said, Sir, business. Q. Professional importance of Stone Town ? A. Yes. Q. The wealthier aspect of Stone Town ? A. I do not remember whether wealth actually was put forward, but there were a number of reasons, some quite reasonable, some fantastic, some people used expressions like the sun is like a satellite. Q. The Stone Town was the leading light of Zanzibar ? Yes, it was the capital and so on and so forth. Q. I think that all along the fight had been that there should be adult suffrage ? Yes, Sir. A. That anyone particular vote should weigh the same as any other vote ? Yes, Sir, as far as possible. A. Looking back now would you not say you had turned back on what you had been preaching for ages ?

- 46 -Town and in fact it was asked by the Indian National Association which is known to be favouring the Afro-Shirazi Party. Would you then answer my question, please ? We did not engineer it so that proposition is A. just hypothetical, Sir. If it was felt by a section of the community that the Arab section was responsible for the creation of this constituency to the benefit of Arabs it would lead to a heightening of tension, would it not ? A. There was no question of Arabs. The voters who are Arabs are a minority living in Stone Town. The Arab population is a minority in Stone Town. Q. Will you please answer my question ? A. I do not have to bring in the question of Arabs when it is not a question of Arabs at all nor is it a question of the Nationalist Party having engineered. Q. Yes, but I put a question to you. A. That if some people thought that Arabs engineered ? Q. If the feeling was there you would agree it would contribute to the heightening of the tension ? A. If the people believed that Arabs engineered an extra constituency in the Stone Town and if the people believed that an extra constituency is unjustified in the Stone Town basing on all these hypotheses, is that so ? Q. Yes. A. Yes. CHAIRMAN: Am I correct in thinking that you expressed an opinion that there were something like 9,000 ?

- 47 -Yes, 8 or 9,000 population. A. Q. In Stone Town. Are not the relevant figures those of the registered voters ? No. When the constituencies are demarcated, the registration is after the demarcation of the constituencies. Q. That is how it was arranged ? It is the population which is the vital figure, A. the potential voters, not registered voters. Q. The potential voters ? A. Yes, Sir. MR. KWAW-SWANZY: But you would agree that one of the reasons given by Sir Hilary Blood against the creation of a constituency in Stone Town was that Stone Town appeared to him uninterested in the question of franchise? Stone Town was the least interested ? A. That is his argument which the Legislative Council in Zanzibar did not consider to be a strong enough reason. After all Sir Hilary Blood was only to recommend. It was the Legislative Council which passed the legislation. And it has been said here that your Party burnt publicly a copy of this report ? Yes, Sir, or rather the Youths Own Union, not the Z.N.P. You have said here the Youths Own Union, is the youth section of your Party ? Yes, that is so. Q. And your Party burnt publicly a copy of this report ? A. That is so.

- 49 -You have said to me that the Afro-Shirazi Party wanted this type of constitution ? A. Yes, Sir. The burning of the constitution in public was more directed to the Afro-Shirazis than to Sir Hilary Blood ? A. No, Sir, nothing to do with it, otherwise we would have burnt their memorandum but we burnt the report of Sir Hilary Blood. Q. Is it for the same reason your Party burnt the replica of the rocket ? A. I beg your pardon ? It has been said here that your Party about the same time as they burnt this constitution burnt also a miniature rocket ? About the same time ? I do not know whether it was about the same time but we did burn the replica of a rocket. For the same reason that you burnt the report ? Q. No, Sir, quite different. The rocket is not a constitutional recommendation. Why did your Party burn a replica of the rocket ? Because our Party disapproved of the establishment of the Mercury project, the Mercury and Courier projects which were being established in Zanzibar. Am I right in saying that you were correctly reported on 3rd June as having signed a statement on 2nd June that your Party would have no objection if the Americans and British could convince China and Russia of the necessity of the rocket ? Not British, the Americans. If they could convince China and Russia then your Party would have no objection ? A. That is so, Sir.

- 51 cause, if you give concession to any country which could be interpreted as having anything to do with military purpose it is only legitimate that you should consult others also if you want to remain neutral and that is the attitude of the Zanzibar Nationalist Party. Q. Have you informed yourself as to the harmlessness or otherwise of this particular project ? A. This is what I have always insisted upon that as far as I am concerned I am not the deciding factor. It is the enemies of America who are the deciding factor. There is no use convincing me. Whatever my impression may be whether it is harmless or not is immaterial as far as I am concerned even if it was a military base. If the enemies of America do not worry about it then it is all right for me. Why we do not like military bases on our land or anything that can be interpreted as a military base is lest we should be involved we should be killed for nothing. Would you also say that before you entered into an agreement with China or Russia you would consult America first ? On anything that would be military or would be interpreted as military or would be interpreted as causing the destruction between the two countries, definitely, yes, Sir. Q. Would you say, for instance, that before you allow literature of the Communist type to come here which goes against American democracy, you would first seek the approval of America ? A. As far as I am concerned my policy is to allow literature of any kind and let the people choose what they like.

- 52 -Even if it is definitely anti a certain power ? Q. A. Yes, Sir. Every literature is definitely anti or pro something else. Or scientific discoveries, are either pro something or otherwise ? Scientific discoveries ? A. Q. You said all literature ? A. All literature I said. Q. What did you say about literature ? Practically most literature. There is always purely scientific literature, but anything which is of sociological importance or political importance or religious importance must be pro something or anti something else so in that case if we began consulting nations on the importation of literature, that would be taking the matter to its absurdity. You would agree with me, would you not, that the action of your Party in connection with this rocket business introduced actively into this country what is known as the East West cold war ? A. I would not, Sir. Would you agree with me that your action in connection with this rocket business would lead to the impression that you were indebted to China and Russia? No, Sir. A. You said in your evidence that on 1st June you Q.

saw a dozen or so people riding bicycles, wearing shirts and trousers, and that they did not look like any person from Zanzibar?

- A. Yes, Sir.
- Q. Do you remember saying that ?
- A. Yes, Sir.
- Q. Do you know all persons in Zanzibar ?
- A. No, Sir.
- Q. Are there any distinguishing features of Zanzibar people?
- A. You can know a Zanzibari, Sir, not all the time but in most cases you can know. There is the distinguishing look of a Zanzibari, a person born here.
- Q. What are the distinguishing features of a Zanzibari ?
- A. That is a very difficult question, Sir, to answer.

  It is like this, to say how could you distinguish an Englishman

  from a German but there is a feeling, I think, we know so we can

  say who is a German and who is English by the look of them.

  Even a country like America which is the melting pot of nations

  you can tell an American. It is hard to explain but I have that

  feeling that I am capable of doing that in many cases.

- Q. But not Zanzibar?
- A. I beg your pardon, Sir, not that I came from Arabia.

  My great-great-grandfather, eight generations ago came from Arabia.
  - Q. But you are now a Zanzibari?
  - A. Yes, Sir.
- Q. Others can also be Zanzibaris even though they originally came from elsewhere?
- A. Oh, yes, Sir. The point at issue was that Sheikh Abeid Karume was born outside Zanzibar and he came here as a youngster and he is not naturalised and that was the allegation and that was not proved in Court.
  - Q. How long do you think he has been in Zanzibar?
  - A. Throughout his life, about fifty years, I think.
  - Q. He has been here fifty years?
  - A. Yos.
  - Q. How old are you?
  - A. I am forty-two.
- Q. And even if he were a Zanzibar subject, a subject of His Highness you would consider him a mainlander?
- A. Oh, no, Sir. If he was naturalised he would not be a mainlander.
- Q. You said earlier in your ovidence that no matter whother a person was naturalised he was still referred to as a mainlander?
  - A. By people, not I.
  - Q. Who are "by poople"?
- A. By the ordinary people. I take the logal view, Sir. The legal view that a person who is naturalised is a Zanzibari even if he is naturalised today.
- Q. If you insisted on that person not being a subject of His Highness you would be behaving like all the other people?

- 60 this description. UNESCO has gone very deeply into this and they have failed completely to describe these features. I said you could describe people culturally. In the case of America there is no American race, there are Englishmen, Irishmen, Italians, and so on, and if they go and live in America they acquire certain American poculiarities and you can describe them all as Americans, whether they were Red Indians, Dutch or English originally. You are then thinking in terms of nationality and not race? Yes Sir. You realise that in America there is more than one race? There are numerous races. But they have the American nationality? 1. Yes. So when you think in terms of Zanzibar you would also distinguish between Zanzibar nationality and races in Zanzibar? Yes Sir, but the nationality of Zanzibar is what can be described as the hallmark of the people of Zanzibar; the races are so mixed that it is hard to describe them in many cases. You said in your evidence-in-chief that the Arabs are almost all supporters of the Zanzibar Nationalist Party? I do not know whether I said that, but it is true, Sir. A. What do you mean by the term "Arab"? Q. A. Those who are called Arabs here. Called Arabs by whom? Q. By various people, There are some you could classify; anyone could easily say - "He is an Arab", because, let us say, his father may have come from Arabia, or he himself may have come from Arabia and been naturalised; he would definitely be an Arab. you come to the people who get mixed. A person may have come here -

- 61 a person like myself - whose ancestor may have come here eight generations ago, and all down the line having got mixed with various tribes, Bantu, Comorian. perhaps Indian, and so on. So he is a mixture of all sorts. Some may be as brown as I am, some may be dark, some may be even blacker, Sir, than yourself. You get all sorts of gradations. I have an uncle of the same name as myself in Tanganyika, in Lindi, and he is regarded there as a complete African. In the past when there was native poll tax and another poll tax he was paying native poll tax. There are all sorts of gradations, so much so that the whole thing is so confused that I think it is a waste of time trying to classify people according to their race. Do I understand you to mean that you would prefer people to be known by their clans rather than by their races ? By their nationality, Sir. Clans are just to know one from the other, just as you call him by his name, like McGregors, McDonalds, and so on. You would then prefer people to be known by their nationality ? 100 By their nationality; that is what comes in the passport, Sir. But you have said that even though we have somebody who is of Zanzibar nationality he may be looked upon as a mainlander ? A. I have said before, not I. This is what we are trying to preach, Sir. Q. We are thinking now in terms of the people, not necessarily you or me, but the majority of the people ? A. Yos. Do you still tend to look upon the Zanzibar national as a foreigner ? The Zenzibar national who is naturalised ?

- 63 -Q. Do the Manga Arabs have the right to vote ? No, Sir, unless they are naturalised. A. It is possible to have a Manga Arab who is a naturalised subject ? A Yos, there are quite a lot of them. I think you wero mentioning the names of the Ministers in Q. your administration yesterday. How many Ministers have you ? We have five Ministers and one Assistant Minister. Q. Would it be right to say that out of the six there is only one non-Arab ? 1. You are wrong, Sir. Q. How many are non-Arab ? Even according to the term which is used in Zanzibar, four are non-Arab. You would be included in that ? Q. No, Sir. I am what they call an Arab. 1. And the Minister for Health ? A. Minister for Health and the Minster of Agriculture; we are the only ones who can be called Arabs, even if you cast your net as wide as possible to include all Arabs. We are the only ones who can be classified as Arabs at all. Q. Would it be right to say that amongst your Ministers there is only one who can be described as an African or Shirazi? Shirazi, yes Sir, but not African. Q. I said African or Shirazi. No, Sir, they are not interchangeable terms, you see. He is a Shirazi but not an African. Q. How would you describe the races of the others ? All the others are Africans also, Sir, if you like to classify people as Africans. Q. Who are you thinking of ?

- 67 -By whom? Q. A. By the copra makers. Q. By Manga Arabs? A. Yes, if you like to call them that. Q. Why do you want to avoid the use of the terms? A. You yourself said at one time "African or Shirazi" and I used two terms also; I used the term copra makers because that was the quarrel, their being Manga was incidental. The quarrel was over the passing of the copra brought into the market, and an inquiry was instituted and exonerated these copra makers. It was proved they had been provoked, and the report is there if you like to read it. Q. Have you read the report? A. I have been told that it is so. Q. You have not read the report? A. No Sir, but it is common knowledge that that was the situation. There are other incidents also, Sir, I need not go into them, where other races were involved. Riots have not been caused by one particular section. There have been murders by all sorts of races. I think we are pursuing a wrong line if we go on like that, but it is up to you. I am in a difficult position. I preach non-racialism. I do not want, just because you mention Manga Arabs, to mention other races. I am at a disadvantage, Mr. Chairman. I cannot lay blame on other races; that would be contrary to all that I stand for. But the point is crime or violence is not the privilege of one particular race in Zanzibar. Q. I am much obliged to you. I was mentioning mob violence, and I said, as far as I remember, that one particular race has been more responsible for this than any other, and it is for you to say whether you agree or not.

- 69 -Public Order Decree. Q. Would you agree the Public Order Decree was brought about as a result of the activities of the Youths' Own Union? A. Apparently, yes. Q. You would say that the Youths! Own Union were not doing anything which might be detrimental to the safety of the State here? A. No Sir. Q. You have heard it given in evidence, have you not, that the Youths! Own Union were drilling? A. Yes Sir, just as I was drilling when I was at school, Sir. Q. There are still school children who are drilling? A. Drilling I think was stopped in schools somewhere before 1939, before the last war, when the Pacifist movement was very strong in the United Kingdom and it rather frowned upon that sort of thing, which to us is a tragedy because the health of our children tended to deteriorate. We felt that they could not be disciplined to be active; they were sloppy in their movements, and their health tended to deteriorate, and the whole tone of their activities was lowered. So we who in our youth were given this physical training in schools and drilling - some of us who were scouts, I was not myself - had the advantage of that sort of system and felt it was good to institute it among the youths who are not even scouts. Q. Do you still have scouts in Zanzibar? A. Yes Sir. Q. You would agree with me wouldyou not that the reintroduction of that particular type of drilling in the Youths' Own Union indicated that the particular group were anything but

- 75 it here. This is dividing people segregating people, this is South Africa and Kenya, their way of dealing with people. We Zanzibar people have been accustomed to living together irrespective of races. If we have to have a housing scheme we should have a housing scheme for Ngambo if you like, irrespective of their races. What I objected to was the introduction of the racial element, and to be fair the Commission should be acquainted with the whole speech that I made. Q. You would like to see the speech you made on that occasion? A. Yes, Sir. Q. It is on page 126 (document passed to witness). You objected to the housing scheme because it was supposed to be for the African district of Ngambo? A. No Sir. I objected to an African housing scheme. I do not object to a housing scheme in Ngambo. Q. You objected to the African housing scheme? A. Yes Sir. Q. Did you at the time by any chance live in Ngambo? A. I live at Ngambo. Q. You lived at the time in Ngambo? A. Yes Sir. Q. And that scheme was not going to affect you? A. No Sir. That scheme was not going to affect me according to Mr. Patel because it was purported to be for Africans only, which would mean the segregation of the Africans in one area and putting the other people out. Q. But you would agree that the other people were better off than the majority of Africans? A. Yes, definitely, Sir. Q. And the housing scheme was meant to benefit the Africans in the area?

A. If the idea was to benefit the Africans that was wrong. If the idea was to benefit the Africans, then that was wrong because in the long run it would not be of benefit to the Africans themselves; it would be only the segregating Africans apart and then having the excuse to have another Asian scheme, another Arab scheme, another European scheme. That is what has been done in the past in Kenya and in other countries which have a lot of Africans, and that is why I objected to this, because it was fraught with all the possibilities of discrimination. This is what has been done in South Africa under the protext of helping the poor African.

- Q. In any case, this took place in 1957?
- A. Yes.
- Q, After your defeat at the general election?
- A. I do not know whether it was after or before.
- Q. When were the elections of 1957 held?
- A. I am not quite sure, Sir.
- Q. I put it to you it was after your defeat?
- A. You may be right, Sir.
- Q. Would you be surprised to learn that such an attitude would give the impression to other people that you were paying back people who had turned you down?

A. No Sir. If the Commission will read the whole speech, or if I may read it, Sir, you will see it has nothing to do with it, nor was it ever suggested at that time that it was. It was a speech for Africans, Sir, and I maintain it is a speech for Africans.

- 77 -.. Would you agree with me that a housing scheme would have benefited the Africans in Ngambo area? A. Instead of going into all that Sir, the thing is to read the speech. CHAIRMAN: I think the witness has made his position clear. Rightly or wrongly he says that his objection to the scheme was because it was being given a label which had the effect of segregating the africans in the area, creating a division which he objected to. He maintains, rightly or wrongly - I am not expressing any opinion - he had no objection whatever to a housing scheme providing it did not lead to segregation. That is what he said. He has repeated it two or three times. He is in favour of a housing scheme but not in favour of segregation. A. That is so, Sir, yes, and it was quite clear from speech, Sir. MR. KWAW-SWANZY: How would the scheme have lead to the segregation of Africans? A. Once you start an African housing scheme that is just the beginning of it all. An African housing scheme means putting houses here, and the Africans come here.... CHAIRMAN: Mr. Kwaw-Swanzy, if you have travelled in certain parts of East Africa you can see examples of it. MR. KWAW-SWANZY: I am much obliged to you. And you say that anybody who said you took this attitude because of the results of the general elections of 1957 would be wrong? A. I have always fought for Africans, Sir, before that and have continued and have never ceased to fight for Africans. . Which brand of Africans have you always supported? A. All Africans throughout the continent.

- 79 -So in fact you only went to one place? A. Yes, only to one place, and there was no group of Nationalists. That is what we were led to understand, but there was no group of Nationalists who were fighting back, so there was no point in going to speak to a crowd of Nationalists in order to disperse them. .. It has been said here, and I think you have confirmed it, that at about 10 o'clock that morning you decided to withdraw your supporters from two constituencies? A. Yes Sir. . It has also been said that you added a rider that you were concentrating these supporters at Darajani. A. To do what, Sir? . To give moral support. A. I do not quite remember, Sir. I may have said it, I do not know, but I do not quite remember. I do not remember whether I said it or not. . You have been at this Inquiry when most of the evidence has been given? A. Not most of the evidence, I think part of the evidence. . It has been suggested that you said you considered Darajani very important? A. Yes. . You gave that impression. A. That is true, Darajani was vital. .. It has always been suggested here that you said the A.S.P. had decided to cause a commotion in the Ngambo and Raha Leo areas with a view to disturbing the voting in Darajani. A. Yes, Sir. . What was your opinion when this expression of opinion was formed? A. Well, the opinion was formed when we knew that the A.S.P.

- 81 -Shirazis to feel that we can hit these and nothing will happen, but on the contrary, if you have a large concentration of Afro-Shirazis and a large concentration of nationalists then people will think twice before indulging in these activities. If I said it, I might have implied that. .. Was it after this decision that you discovered an Arab with a sword trying to go and rush at the people? It was after this decision to give moral support to your people in Darajani. A. I cannot remember, Sir. . Just before we adjourned I asked you about/sword which you said an Arab was using to rush the crowd and you prevented the incident. A. Yes, Sir, but I did not prevent the incident. ... Another member was more or less trying to stop the assault and then you came and settled the matter. What were the impressions you formed at the time about how this man came to be in possession of a sword. Would you say he picked it up from Nationalist Headquarters? A. I wouldn't know, Sir. . What was the impression you got at the time? A. I gathered no impression. He might have had it there or he might have brought it from a neighbouring place. Swords are available in all houses in Zanzibar. . He may have had it from the Nationalist Headquarters? A. I don't know, it might be. .. Was it the ornamental type of sword? There is only one type of sword in Zanzibar. It can be ornamental, it might be lethal. . Was it a deadly weapon, the one you saw? A. Yes, Sir. Did you try to disarm him? A. I just asked him to disarm and he obeyed. There was no need to disarm him.

- 83 -MR. SWANZY: And I believe you said this Police Officer was not a Zanzibari? A. I was not saying that about any particular Policeman, I said in general the Police were slow in taking action. - How did you propose to protest your supporters? A. If the forces of law and order were not doing their job or they had no power to do so, then the only thing is to concentrate our people at branches and try to defend them if they were attacked. 4. I believe you said in evidnece that you heard about the manufacture of swords in Pemba only at this Inquiry? A. That was the time when it registered in my mind, Sir, I may have heard it before but it never occurred to me that there was any significance. I had never noticed it, never heard of it as far as I can remember it now. I may have heard it or regarded it as one of those things which are alleged to have taken place. . Since you heard it you have had an opportunity of considering the matter. Would you say now from what you know that if it was true, it was a serious matter? A. I think it has been established here that it was not true. Instead of 600 swords they found two swords. That was the report that the Police received and when they went to investigate, they found two swords. . I boliove the evidence here has been to the effect that in fact there were 400 more on order, but only two had been actually manufactured. 1. Yes, Sir, but the question of order, that is something that has been alleged, but the actual fact is that two swords were found. . Now if it true that there was such an order placed, would you say now that the matter was serious?

- 85 -A. Yes, Sir. . Did it come within your knowledge on the 1st June that he had been involved in this matter? That he had been pulled out of the queue and man handled? A. Yes Sir. . Did it come to your knowledge that he had been pulled out a voting quese in Gulioni? ... Yes, Sir, I heard so. . Did you happen to hear that he was a political agent of the Nationalist Party in the Elections? A. wite possibly, in one of the Polling Stations, yes. . Do you happen to know, or don't you, that in fact he was assigned to the Polling Station as an agent of your Party? A. I don't happen to know, Sir. . Do you know or don't you that in fact he had a right to vote at Kiswandui? A. I believe he had the right to vote at Kiswandui. . From your recollection of the information which was passed to you on that day or thereafter, you would agree that he was pulled out of the queue at about 9 o'clock. 4. I cannot say, Sir. . If it was true that he was pulled out of the voting queue in Gulioni, would you be surprised? A. I woudn't be surprised, Sir, I don't see the point. You would not be surprised that he was pulled out of the queue? A. If he was an agent at Gulioni, certainly. . I have suggested to you that he was an agent at Kiswaudui? A. He was an agent at Ki swandui. . That is correct. A. If he was an agent at Kiswandui and he was pulled out of the queue at Gulioni, it would be surprising. . Have you heard of a man called Hassan Amin a member of your Party?

- 86 -A. Yes, Sir. Q. Have you heard that he was also pulled out of the voting queue ? A. No Sir. Q. You have heard, have you not, that he was involved in scuffles on the morning of 1st June, 1961 ? A. Yes, Sir. Q. In connection with the Elections ? A. Yes, Sir. Q. And he was accused of trying to vote when he had no right to vote at that place ? A. I know that he didn't try to vote. CHAIRMAN: That wasn't the question: Was he accused of it? A. I don't know whether he was accused. I know he was beaten up. MR. SWANZY: You know that he was a registered member of Stone Town where you were standing as a candidate? If he was pulled out of the voting queue at Gulioni, would that be a surprise to you ? A. It would be surprising, yes. Q. You have heard of Hilal Mohamed Hilal, haven't you? He is a member of your party. A. Yes, Sir. Q. He was your Party's election agent on the 1st June, 1961 ? A. Yes, Sir. Q. You have heard, have you not, that he was also involved in a scuffle on the morning of 1st June, 1961? A. Yes, Sir.

- 88 -A. These, Sir, were the starting incidents. I don't agree that these were necessarily the cause of disturbances. Q. You agree that these started the disturbances ? A. These were the first symptoms of a disease. That is so. Q. And the disease was based on the belief of a certain section that another section was stealing votes ? A. I would put it this way, on the allegation, whether it is a belief I do not know: that is in a man's heart. Whether they seriously believed that or not I am not the judge, Sir. Q. You have heard it in evidence, have you not, that on the morning of the 1st June, 1961, the Z.N.P. carried on a patrol of the Polling Stations in cars? A. On 1st June ? Q. That is so. A. Patrol of Polling Stations ? Q. The agents were going round in a car. A. I don't know, Sir. I know that voters who were incapable of going themselves to the voting stations, sick voters who are being taken from hospitals to the various polling stations were taken by cars which were also taking agents to take up their duties, the normal routine work for both parties. Q. Have you heard it said in evidence here that on the morning of 1st June a pick-up came near a Polling Station full of Manga Arabs ? A. Yes, Sir, I have heard it. Q. Now, these were not carrying sick people to vote? A. No, Sir. If that is the truth, I do not think they were sick people going to vote. Q. Now is it true that there had been an understanding that at polling stations there should be no patrolling of Polling

- 91 made everything plain through the radio, election committee. meetings, everything was made quite plain and everybody knew that. Q. What would you give as a reason for the spread of the disturbances to the rural areas as from the 2nd June, 1961? A. Well, the obvious reason is that once you spark off a fire it tends to spread, particularly in incidents like that, they tend to spread. News spread to the rural areas in no time. They had the news that people had been killed and shops looted to the advantage of the looters and they might find it profitable to attack individual homesteads and take away cash that had been saved by the shopkeepers. Crime breeds crime. It doesn't take long for news to travel from the town to the rural areas. Q. The incidents in the rural areas seem to have been concentrated on a certain portion of the Island, you would agree with me ? Can you give any reason why it should have been so concentrated ? A. The reason is a preponderance in those areas of people who are foreigners to Zanzibar. Q. Which foreigners have you in mind? A. People from the Mainland, Sir, who are not indigenous to this country. Q. Do you know any particular one of those people from ... the mainland who are so predominant in that part of the Island ? A. In what way, Sir. Q. You obviously have certain groups of people from the mainland in mind ? A. I said in this area there is a large section of the population from the mainland. People who have no roots: when I say the mainland people I mean those who have not settled permanently here and have no roots. I do not mean that their ancestors came from the mainland, because most of the people in

Zanzibar have had ancestors coming from the mainland; but I am talking about the floating population - people with no roots and no responsibilities, with no uncle to respect, or no father to respect de-tribalised.

- Q. These people would be squatters ?
- A. Yes, mostly I think, although not all, but mostly they would be squatters.
- Q. How do you account for the fact that nearly everybody who died during the disturbances was an Arab
- A. That is easy Sir. Although the victims of attack were practically half and half-half Africans and half Arab - those attacked were about 300, of which 145 were Africans, who have been injured, but they are mostly in the town, members of Z.P.P.P. But in the rural areas it so happens that most of these Arabs, who are immigrant Arabs also, live in isolated areas by themselves. All their work is making copra from coconuts, and their trade necessitates that they should be in isolation because each man will have a small shop - which is just a nominal shop for his wife to do work if he is doing something else, with may be a bag of rice, a bag of pulses, a tin of kerosene - but the man would be buying coconuts on a small scale from the small plantations near around him. So he would be covering a certain radius. For their trade, it is for the division of their business, one must live at a distance, which is also conveniently away from his neighbour, so he could also cover an adequate radius - just enough coconuts to feed his kiln; and they usually deal on a small scale with small plantations. The bigger plantations usually - now there are just a few big plantations - they sell their coconuts to the bigger merchants, mostly in the town, or scattered. So these people live in isolation, and it was quite easy for them to be victims of attack; and then again, you see, for a foreigner to Zanzibar he would be easily

- 93 associated as a supporter of the Nationalist Party. An African may be an Afro-Shirazi supporter or a Nationalist, so they were not so easily recognisable except by the people of Zanzibar; but an Arab - though in some cases there were some Arabs who were supporters of the Afro-Shirazi Party, though very few - in 90 cases out of 100 you would be successful if you said an Arab was a member of the ZNP, or a supporter of ZNP. Q. Did I hear you say these Arabs are foreigners ? A. I said also in my evidence that quite a lot of them have naturalised. Q. Those who were involved in these deaths ? A. Mostly, Sir, they are not born in Zanzibar, although I would say some of them have not naturalised and others have naturalised; but most of those who were killed - except for their children, of course, and quite a few children were killed, and those children were born in Zanzibar - were really immigrant Arabs. Q. Are you saying that in the main the disturbances in the curfew regions were confined to foreign Arabs ? A. Largely, I would say. It was not a fight, Sir: it was just butchery. Q. And that is why they were incapable of distinguishing who were members of the Nationalist Party and who were members of the ASP? A. Who were ? Q. The two factions. You say a Zanzibari might know that an African is a Nationalist Party member, but a foreigner may not know who is a Nationalist or ASP but would pretend to identify the Arab as a Nationalist ? A. Yes, Sir, these roaming gangs. Q. That region is the most fertile of Zanzibar - am I right to say so ?

- 97 -MR. SWANZI: It has been said in evidence here that the Afro-Shirazi Party, when they realised the Government was not in a position to help the evicted squatters, bought a piece of land for the purpose of re-settling them ? Sir, I do not think there is any definite evidence MR. KANJI: to that effect. All Mr. Smithyman said was that he had heard of it. MR. SWANZI: Did the Nationalist Party take a similar step to re-settle the evicted squatters ? The Nationalist Party has encouraged the formation of co-operative farming society, but it was not a question - I do not know whether it was a question of re-settling evicted squatters, but it was the beginning of a co-operative farm. Q. Co-operative farming under the auspices of the Nationalist Party Movement ? Encouraged by the Nationalist Party. A. And it was meant to be for the benefit of the members of the Nationalist Party? A. That is so. Would you agree that most of the landlords were absentee landlords ? Yes, Sir, that is unfortunately the case. Q. They mostly live in the town ? Yes, Sir, in the Island of Zanzibar; not so in Pemba thoug A. Q. And their estates were looked after, as you said, by agents or employees? A. Overseers, Sir. And the relationship between landlord and q squatters would be strained by actions of overseers without knowledge of landlords ? A. It is quite likely, but not always the case. It is likely that in some cases it was so. Q. You referred to the dock disputes of 1958 in your evidence, and I think I heard you say it was the result or the effect, and not the cause, of something ?

- 101-I do not remember - may be February: you may be right. A. About February ? Q. A. Yes. On December 9th, 1960, you were still the editor of this Q. newspaper ? A. (MVS.46) This is an extract, Sir. On 9th December, 1960 there was an article: the title is "Zanzibar for Zanzibaris". This article is in connection with the right of Zanzibaris to occupy a post from the highest to the lowest - the last sentence of the first paragraph. Yes, Sir - what was the question ? The article is concerned with propagating the idea that Zanzibar people are entitled to occupy posts from the highest to the lowest A. Yes, Sir. Q. Now would you agree with me that it is not all members of your party who are as intellectual as yourself? A. Yes, Sir. Q. Constantly drilling upon them that other people are taking work from them would tend to incite them against those people they considered were depriving them of jobs ? I will say this, Sir. The Party started - and I gave this in evidence-in-chief - that the Party started from those people who perhaps, as you like to put it, are not as intellectual as myself, but who have the same feeling of hunger as anybody else, and it is those who started the Party in order to struggle for their own right to earn a decent living in their own country. So it is not a question of drilling into them any new ideas, it is what came from the bottom. are not instilling into them any new ideas from high up, this is a mass movement which started from the bottom. If this feeling and conviction was in the party from the bottom, did you not consider it was your duty to temper the effects ? I would have tampered with it, Sir, if I had been convinced they were not justified, but the thing is I know they are justified. Q. Will you please turn to the previous page ? A. I will say this, Sir - that we have not advocated ... Acts of violence ? Q. No, we have not advocated any measures that would distract the functions of the country or the Government, as our stand in the Legislative Council has amply demonstrated. We said we wanted Zanzibarisation, but that it should be according to well-arranged plans. is our aim.

any circumstances in order to explain the position to make it clear that this was put up as a reminder to the people so that particularly at this time after the disturbances there should be no interference and that sort of thing because anything, even what is normal, would be considered all right under the present circumstances. It was a tricky business after the disturbances.

Q. Do you know or do you not know whether as a result of this particular philosophy being preached by your mass movement that some people suffered losses of employment?

A. Yes, it might be, but the position is that the Zanzibaris had always suffered. This is the position. We know we had to be unkind in order to be kind and we had to be kinder to the people of Zanzibar. Our policy was not to cater for foreigners to come and live in open doors and after all although we want the whole world to be prosperous one is entitled first to struggle for one's own country and that is what the Nationalists do. If you understand, it is a Nationalist Party, it is a patriotic movement for the people of Zanzibar and we can only be in happy co-operation and understanding with other countries if we ourselves can make a decent living in our own country. The position where the people in Zanzibar have to stay without employment, where the majority of the people cannot find employment except in about two or three months every three years when there is a bumper clove crop, that is the tragedy of Zanzibar. Most people are unemployed. There is an acute state of unemployment in Zanzibar and that is the thing that anybody who has any feeling about this country must do. You cannot be generous to other people while your own children are suffering.

- 105 -Q. Will you please turn to two or three pages after that one and the article I have in mind is from "Mwongozi", 7th April, 1961; it is headed "Immigration Control". This article is also in connection with employment for Zanzibaris? A. Yes, Sir. And an attack on the authorities for laxity in the control in immigration? A. Yes, Sir. And you say there is an excuse ...? I do not know what you mean by attack. It is criticism. A. Q. Criticism? A. Yes. And that article says excuses are always being given that when you live in the world of neighbours you have to be reasonable? A. Yes, Sir. And this article goes on to say that excuse is utter nonsense? A. That is so. You would agree with me, would you not, that from your Q. point of view there was acute unemployment about this time in Zanzibar? A. Yes, Sir. This state of unemployment made people excitable? Q. Yes, Sir. A. This state of excitement made people inflammable? Q. A. Yes, Sir. Would you agree with me questions of employment may have contributed to the causes of the distrubances of June, 1961? It is quite possible; that was why we wanted a restriction on immigration so there should be no unemployment, Sir. Q. You would agree with me that the same would apply to the floating squatter population you mentioned?

with any particular party, or to use His Highness's name or flag in any way which causes racial animosity".

Which causes racial animosity. If you would like to know the background of this, there was allogation and counter allegations. There were allegations that the Z.N.P. were using His Highness's flag as their flag. His Excellency the British Resident said it would infuriate His Highness the Sultan if he learnt that we were trying to stop anyone from using his flag. So long as it is used in an honourable way there is no point and Sheikh Abeid Karume said is it right that people should put up flags on their branches on the morning and put them down in the evening. His Excellency said, "I have a neighbour in England who religiously puts up the Union Jack early in the morning and puts it down in the evening with all the pomp and serious pess befitting the nation and it is nothing in England. The parties in England may use it or anybody may use it". But the counter allegation was that the flag of the Sultan was being degraded by some people, some people using it to tie on the back of their goats or stamping on it, tearing down, as evidence was later given here during the distrubance at Mfenesini and that sort of thing which was the counter allegation which might create racial animosity; but it was nothing so long as you do not degrade His Highness the Sultan or degrade the national flag of Zanzibar and you do not cause any racial animosity like putting up the flag. It is on the contrary the non-use of the flag may be interpreted for those who like it that it degrades the name of the Sultan.

- Q. The flag became associated with the Nationalist Party?
- A. It is up to anybody to associate anything.

CHAIRMAN: Will you answer the question please. He asked you did it?

- 110 -Not necessarily, Sir. Q. You would agree with me that/your Party's band plays it will have a tendency to play your Party tunes ? A. No, Sir. What is played when His Highness arrives is nothing political. It is the National Anthem of the Sultan and there is a particular hymn which is a prayer for the Sultan which is They do not play political tunes during His Highness's played. visit. That is absolutely forbidden. . You would agree with me, would you not, that on one such occasion some subjects of His Highness protested by withdrawing from the gathering ? Some subjects of His Highness the Sultan have acted discourteously on many other occasions. Q. Will you please answer my question ? A. Yes, Sir. I put it to you that connection coupled with your effect to tell everybody else that the other Party are mainlanders was in fact meant to show you up as the most fervent Party of His Highness? Anybody would put any interpretation but I do not see the association of mainlanders and His Highness the Sultan. Would you agree with me that if you used His Highness in such a way you would tend to bring him down in the esteem of his subjects ? A. No, Sir, on the contrary. I cannot see that a person expressing loyalty to his monarch tends to degrade that monarch. I cannot see that. Q. We are talking in terms of Zanzibaris. We are not talking in terms of the world at large. Zanzibar is a part of the world, Sir. After the January election, 1961, you went into the house of a member of the Royal Family for meeting of the Z.N.P. and the Z.P.P.P. ?

- 111-A. Yes, Sir. Would you like to give evidence of this in camera ? Q. No, Sir, there is nothing secret about it. A. Q. Whose house did you go to ? Seyyid Seif bin Hamoud. A. MR. KWAW-SWANZY: My Friend has told me that the Commissioners have decided to hear similar type of evidence in camera. CHAIRMAN: If the witness does not mind. It is nothing secret, Sir. It has been said on several occasions. Seif is a member of the Royal Family in a very loose He is not expected to become heir to the throne in any way. MR. KWAW-SWANZY: In fact he has a Royal title, Seyyid ? So are many other people Seyyid. Q. He has a Royal title ? That is not correct. Seyyids are members of Oman which 1. is great-great ancestor of the dynasty in the same way as there are descendants of the Prophet and they are numerous. Q. But you say he is a member of the Royal Family ? Yes, he is a member of the Royal Family. Q. He was at one time a member of the Legislative Council ? He was a member of the Legislative Council and A. Yes. he used to run a newspaper. 0. Why did he withdraw ? A. He did not want to go, he was compelled to go. He was co-accused in the sedition case ? Q. Yes, Sir. He was brought up to Court for raising sedition in Zanzibar ? I beg your pardon, Sir. Yes, he was.

- A. Yes, Sir.
- Q. Could you please tell us what took place in that meeting?
- A. We discussed, as I said, the formation of a coalition as it was at that time because it was after the January election.

CHAIRMAN: I think you have explained it. We know what the constitution of the various parties was, and you went there, as you have told us already, to negotiate if possible a coalition between yourselves and the Z.P.P.P.

- A. That is so, Sir.
- Q. And you achieved what is seen today ?
- A. Yes, Sir.

MR. KWAW-SWANZY: Is he a member of the ZNP or a member of the ZPPP ?

- A. He is neither a member of the ZNP. or a member of the ZPPP.
- Q. Who were with you at that meeting?
- A. Ali Shariff was there.
- Q. Mohammed Shamte was there ?
- A. Yes, Mohammed Nassor, Abdulla Amur and Said Njugu.
- Q. Was your General Secretary also there ?
- A. I do not think he was there, I do not remember, I do not know.
- Q. Was it at about the same time as your meeting that you headed a large crowd outside the house of Othman Shariff?
  - A. I headed a large crowd ?
  - Q. In connection with one man called Bakari ?
  - A. Not me.
  - Q. Do you know who this Bakari is ?
  - A. I know he is a member of the Legislative Council.
  - Q. In January 1961 to what party did he belong ?
  - A. The ZPPP he still does.

- 116 -".... our assessment was that everything indicated that the elections would pass off peacefully, though the possibility of trouble arising when the results had been announced was recognised." I also refer you to the evidence of Mr. Biles, the Fifth Day, page 72. In answer to my learned friend Mr. Dourado he said: "I was present at a meeting which was held by the Civil Secretary on the 19th May and I did see the various political leaders on various occasions. They came to my office with various complaints...." Q. Did any of them give you any indication that violence would break out on the scale that it did? A. Not one of them gave any indication that their parties would resort to violence." You said in your evidence-in-chief - I think I got down what you said -"I feared that there would be more violence in the June elections; there had been scuffles in the January election", and then you enumerated five factors that led you to fear that there would be more violence. Do you remember that? Yes Did you tell the Civil Secretary of your fears and the reasons for your fears before the June elections? A. Yes Sir, I said so in my evidence. CHAIRMAN: The witness has said that he repeatedly pointed these matters out. A. Yes. ATTORNEY GENERAL: Did you hear the Civil Secretary being asked in this Commission whether you had told him that or not? A. I was not present all the time he was here. Q. Did you tell the Commissioner of Police what you feared and the reasons for your fears?

A. Yes, thank you, Sir, I am much obliged, Sir.
ATTONEY GENERAL: Now we come to the Darajani incident.

You went on to talk about the unreliability of the police force at Darajani. I have here a note of what you said in your evidence-in-chief. There was no adequate response to Suleiman Said Kharusi's order. May I remind you of the evidence given by Suleiman Said Kharusi, page 35 on the Sixth Day.

CHAIRMAN: I have a fair recollection of what he said, the Commissioner gave evidence on the subject. The witness you speak of did not give quite such emphatic evidence.

## ATTORNEY GENERAL: He said:

"I told my men to advance and snatch away the sticks from the crowd.

- Q. Did they do it?
- A. They went, yes. They advanced and reached the crowd.
- Q. Did they manage to disarm them? A. They did not. CHAIRMAN: Did they try?
- A. They made an attempt.
- Q. Of course, they were grossly outnumbered?
- A. They were, and they made an attempt to tell them to surrender arms."

Did you hear that evidence?

A. No Sir.

MR. DOURADO: The evidence you are referring to of the Commissioner was indirect evidence relating to this incident.

Would not the Commission prefer the direct evidence?

CHAIRMAN: I am expressing no opinion about it. I do not see the purpose of the intervention. All I am saying is that evidence of the subject was given by the Commissioner of Police, and the witness being referred to now did not give quite such emphatic evidence.

Have you or any of the members in your party laid that evidence before the Commissioner of Police so that a prosecution for conspiracy can be instituted?

- A. I think all the cases have been reported to the police.
  - Q. Have you laid that evidence of a premeditated plot?
  - A. Whether it was a conspiracy or not I do not know.

CHAIRMAN: Have you laid evidence that there was a premeditated plot before the Commissioner of Police? Do you know whether any of your members have or not?

A. I have not been dealing with the question of advancing evidence to the police, but if you like to talk to people who have been concerned in this they will answer it. I have not been dealing with the legal aspect or the legal proceedings concerning these disturbances.

ATTORNEY GENERAL: Do you consider or do you not consider that if your party has evidence of the preparation of a massacre plot it is the duty of your party to lay the evidence before the police?

- A. Yes Sir, unless there are other overrriding factors which might make it unwise to do so.
  - Q. When is it unwise to report a crime to the police?
- A. In the same way, Sir, if I am permitted to quote an example that I know, where the Attorney General has refused to prosecute a sedition because of a number of overrriding factors.

CHAIRMAN: That is rather an exceptional case. If you had definite evidence that the whole of these disturbances

"It is submitted that if the Afro-Shirazi Party live up to their threat and boycott the Legislative Council they will be doing so fo other reasons and certainly not as an expression of the opposition to the existing constitution. As a matter of fact they have not said so in their declaration and in fact cannot do so because they are on record as having wholeheartedly approved this same constitution when it was debated in the Legislative Council. Abeid Karume said at that time that the the proposed constitution was exactly what he and his party had wanted. There was no sign then, or at any time before 1st June, that the Afro-Shirazi Party were dissatisfied with the constituency boundaries either in Zanzibar or Pemba."

That last sentence is scarely consistent with a coldly premeditated, / plot is it?

A. I do not see the connection, Sir.

- Q. If they were satisfied with the constitution and the constituencies as drawn in Zanzibar and Pemba, that is not consistent with a premeditated plot before the elections to cause massacre, riots and disturbances?
- A. The massacres and riots were not calculated to oppose the constitution. It was to oppose the coming into power of the Nationalists and the Zanzibar and Pemba People's Party. It was not against the constitution. It is one thing to accept a constitution and another to accept the winning of a rival party to come into power.
- Going back to paragraph 5 of this letter, it is stated:

"There is a considerable body of evidence to substantiate the claim that the disturbances were definitely premeditated. This evidence will in due course be made available to the Commission of Inquiry which you propose to set up shortly to enquire into the causes of the disturbances:"

Have you got the evidence here, Sheikh Ali ?

A. As I say, Sir, much water has passed under the bridge since then, and my previous answer to your first question still stands.

ATTORNEY GENERAL: I understand that you are the last witness to be called by my learned friend. It that so?

- A. Yes.
- Gommission? Is it available?
- I have already answered that. Overriding political considerations are more important than the conviction or condemnation of certain individuals.
- Q. I understand that you have not produced evidence of this premeditated plot for massacre to the Police. Will you produce it for the Commission?
  - A. Is that your wish?

CHAIRMAN: Have you got any evidence which would go to show that any other Party or body of persons deliberately planned to cause the disturbances which commenced shortly after 8 a.m. on 1st June, apart from the evidence that you yourself have given and the Secretary—General, Mr. Babu, before us here? Is there any other concrete evidence? You have expressed your own views strongly on the matter, but is there anyhting else?

A. Sir, I must ask your indulgence, Sir, and try to expalain so that you may understand our position. We are being faced with very important constitutional problems and we are struggling to bring about the unity of this country, the unity of East Africa in general. Factors which are very important and vital to the destiny of this country and East Africa in general and I would ask the indulgence of the Commission, Sir, to allow us not to pursue that matter further than we have done.

We have tried as much as possible to keep ourselves within.....

CHAIRMAN: Would you answer my question. Is the evidence there or not? Would you be good enough to answer my question.

A. I think that bookshop itself offered literature from the United Arab Republic, the United Kingdom, the U.S.A. I, as Minister of Education, have been in contact with other authorities trying to get them to get in touch with this bookshop so that varied literature can be made available at a low price. I have been in touch with the U.K. Information Office in Zanzibar and Dar-es-Salaam and have written to publishers in the U.S.A. at the recommendation of the Consul General in Dar-es-Salaam, Mr. Duggan, and Mr. Pickard here.

CHAIRMAN: Has the importation of literature any bearing on this matter we are now investigating, importation of communist literature or any other kind of literature?

MR. KANJI: You were asked some question about Amani Thani in Cross-Examination. Did you know that he was Mr. Babu's agent in Raha Leo? He was the candidate standing in Raha Leo.

- A. I didn't, Sir.
- at the time of the General Election?
- dealth with report of crimes to the Police and do you know that certain letters were addressed to the Police complaining about the crimes? I will put the letter through Mr. Wright, Sir.

CHAIRMAN: Is that all?

The proceedings were adjourned until 8 a.m. on 7th October, 1961.